

Office of Superintendent of Schools  
Board Meeting of August 20, 2003

August 8, 2003

Office of School Board Attorney  
Johnny Brown, School Board Attorney

**SUBJECT:            PROPOSED AMENDMENT OF SCHOOL BOARD RULE: INITIAL  
READING 6Gx13- 2C-1.14, OFFICE OF MANAGEMENT AND  
COMPLIANCE AUDITS**

**COMMITTEE:        LEGISLATIVE RELATIONS, PUBLIC RELATIONS AND  
PERSONNEL SERVICES**

This item is presented for the Board's consideration to amend the rule to specify the reporting line of the Office of Management and Compliance Audits. At its meeting of June 18, 2003, the aforementioned rule was presented with recommended amendments for its adoption on Final Reading. After discussion, the School Board recommended further review, and requested the rule be presented to the Audit Committee for review and additional recommended language.

Attached are the Notice of Intended Action and the rule proposed for amendment. Changes from the current rule are indicated by underscoring words to be added and ~~striking through~~ words to be deleted.

Authorization of the Board is requested for the Superintendent to initiate rulemaking proceedings in accordance with the Administrative Procedure Act for the amendment of Board Rule 6Gx13- 2C-1.14, Office of Management and Compliance Audits.

**RECOMMENDED:**        That The School Board of Miami-Dade County, Florida, authorize the Superintendent to initiate rulemaking proceedings in accordance with the Administrative Procedure Act to amend School Board Rule 6Gx13- 2C-1.14, Office of Management and Compliance Audits.

## NOTICE OF INTENDED ACTION

THE SCHOOL BOARD OF MIAMI-DADE COUNTY, FLORIDA, announced on August 20, 2003, its intention to amend Board Rule 6Gx13- 2C-1.14, Office of Management and Compliance Audits, at its meeting of October 22, 2003.

**PURPOSE AND EFFECT:** The revision to the Board Rule will provide the specific reporting line for the Office of Management and Compliance Audits in accordance with Florida Law.

**SUMMARY:** The rule as amended provides for policies and procedures by which the Office of Management and Compliance Audits will function and will specify the reporting line of the office to the Superintendent of Schools administratively and functionally to the School Board with input from the Audit Committee.

**SPECIFIC LEGAL AUTHORITY UNDER WHICH RULEMAKING IS AUTHORIZED:** 1001.41(1)(2); 1001.42(22); 1001.43(10) F.S.

**LAW IMPLEMENTED, INTERPRETED, OR MADE SPECIFIC:** 119.07(3)(y); 1001.42(10)(l); 1012.31 F.S.

IF REQUESTED, A HEARING WILL BE HELD DURING THE BOARD MEETING OF May 14, 2003 which begins at 1:00 p.m., in the School Board Auditorium, 1450 N.E. Second Avenue, Miami, Florida 33132. Persons requesting such a hearing or who wish to provide information regarding the statement of estimated regulatory costs, or to provide a proposal for a lower cost regulatory alternative as provided by Section 120.541(1), F.S., must do so in writing by May 5, 2003, to the Superintendent of Schools, Room 912, at the same address.

ANY PERSON WHO DECIDES TO APPEAL THE DECISION made by The School Board of Miami-Dade County, Florida, with respect to this action will need to ensure the preparation of a verbatim record of the proceedings, including the testimony and evidence upon which the appeal is to be based. (Section 286.0105, Florida Statutes)

A COPY OF THE PROPOSED AMENDED RULE is available for inspection and copying at cost by the public in the Citizen Information Center, Room 158, 1450 N.E. Second Avenue, Miami, Florida 33132.

Originator: Dr. Solomon C. Stinson  
Date: April 9, 2003

Administrative Operations**OFFICE OF MANAGEMENT AND COMPLIANCE AUDITS**

The Office of Management and Compliance Audits reports operationally administratively to the Superintendent of Schools and administratively functionally to the School Board ~~through its~~ with input from the Audit Committee, the School Board's designee. To enhance the objectivity and effectiveness of the internal auditing activities, reports, audit findings and recommendations emanating from the Office are submitted to the School Board, the Board's Audit Committee and the Superintendent of Schools at the same time.

I. Definitions

For purposes of the rule and operations of the Office of Management and Compliance Audits, "administrative reporting" means the reporting relationship within the school district's administrative structure that facilitates day-to-day operations of the internal audit function and typically includes, but is not limited to, such functions within the Office as: budgeting and management accounting; human resource administration, including personnel evaluations and recommending compensation; internal communication; and administration of internal policies and procedures.

"Functional reporting" means the reporting relationship that includes, but is not limited to, matters such as: approving the Board rule that governs the internal audit function; approving the internal risk assessment and related audit plan; receiving communications from the Chief Auditor about internal audit functions and activities; approving decisions regarding the appointment or removal of the Chief Auditor; approving the annual compensation and salary adjustment of the Chief Auditor; and monitoring the scope, auditing activities, and budgetary limitations that may impede the operations of the internal audit function.

† II. Purpose

Internal auditing is an independent appraisal activity within an organization for the review of operations as a service to management. The objective of internal auditing is to assist the administration, the Audit Committee, and the School Board by reviewing and appraising the activities of the school system, the integrity of its records, and the general effectiveness of its operations.

**# III. Office of Management and Compliance Audits**

The Office of Management and Compliance Audits is responsible for providing the Superintendent of Schools, the Audit Committee and the School Board with an independent and objective evaluation of the operation of the school system.

**A. Objectives**

1. Perform examinations of the financial records in accordance with generally accepted auditing standards.
2. Ascertain the reliability and adequacy of accounting and reporting systems and procedures.
3. Perform an independent appraisal of the adequacy and effectiveness of internal controls.
4. Assure compliance with policies and procedures established by the School Board and the administration, and with state and federal laws and regulations.
5. Improve the efficiency of the school system's operations by providing recommendations in audit reports.
6. Ascertain the extent to which the assets of the school system are accounted for and safeguarded from loss.

**B. Responsibilities**

1. Perform examinations of financial records and supporting information for the purpose of determining the accuracy of financial records and conformity with generally accepted accounting principles.
2. Perform investigative audits by applying various audit techniques and procedures for the purpose of detection of fraud or as a deterrent to fraud.
3. Review and evaluate the existence and effectiveness of adequate controls on electronic data processing systems either under development or for existing applications.

4. Undertake comprehensive and constructive examinations of functional units within the school system, including plans and objectives, methods of control and use of human and other resources.
5. Keep the Superintendent of Schools, the Audit Committee and the School Board informed on audit plans and activities and to assist them by providing analyses, pertinent comments and recommendations concerning the activities reviewed.
6. Coordinate internal audit activities so as to best achieve the audit objectives of the school system and the objectives of the Audit Committee and the administration.
7. Keep abreast of new developments in the school system by attending the School Board meetings and meetings of school system-wide committees.
8. Act as liaison between the school system and external auditors (federal, state and independent auditors). To monitor the responses from school system officials to audit findings and recommendations made by external auditors.
9. Bring to the attention of the Superintendent of Schools, the Audit Committee, and the School Board material matters of concern.

#### ## IV. Policies

##### A. Authority

1. The Office of Management and Compliance Audits shall have access to all records and areas within the school system.
2. The Office shall have direct communication and free access with to the Superintendent of Schools, members of the Audit Committee, School Board members and school system officials to discuss audit findings.
3. The Office shall report administratively to the Superintendent of Schools to facilitate day to day operations of the internal audit functions; and

functionally to the School Board through its with input from the Audit Committee in order to ensure an unrestrictive audit coverage and appropriate action in response to audit findings.

4. The Office shall be free of organizational pressures that limit their its objectivity in selecting areas to be examined or in evaluating these areas.
5. The Office shall have adequate support from school system officials to perform its auditing activities.

B. Professional Standards

1. The Office staff ~~should~~ shall comply with professional standards of conduct.
2. Internal auditing activities ~~should~~ shall be performed with proficiency and due professional care.

C. Personnel

1. The Office should be adequately staffed to perform its auditing activities.
2. The Office personnel ~~should~~ shall possess adequate technical proficiency, educational background and skills in human relations and communication to adequately perform the internal audit function.
3. Auditors ~~should~~ shall maintain their technical competence through continuing education.
4. The Audit Committee ~~should~~ shall review and provide their recommendations to the School Board and the Superintendent of Schools regarding the selection of the person to fill the position of Chief Auditor. The reasons for termination of employment of the Chief Auditor ~~should~~ shall also be reviewed by the Audit Committee.

IV V. Procedures

The Chief Auditor will submit to the Audit Committee, and the Superintendent of Schools, and the School Board for review a comprehensive Audit Plan for a year. This plan should identify the overall audit scope of scheduled examinations in both financial and

nonfinancial areas. Audit reviews, as requested by the Superintendent of Schools, the School Board, the Audit Committee, and members of the administration, will be included to the degree feasible in the Audit Plan.

**A. Scope of Auditing Activities**

The scope of internal auditing encompasses the examination and evaluation of the adequacy and effectiveness of the system of internal control and the quality of performance in carrying out assigned responsibilities.

1. The Office shall review the reliability and integrity of financial and operating information and the means used to identify, measure, classify and report such information.
2. The Office shall review the systems established to ensure compliance with those policies, plans, procedures, laws and regulations which could have a significant impact on operations and reports, and shall determine whether the school system is in compliance.
3. The Office shall review the means of safeguarding assets and verify the existence of such assets.
4. The Office shall appraise the economy and efficiency with which resources are employed.
5. The Office shall review business and financial operations and controls to ascertain whether results are consistent with established objectives and goals and whether the operations or programs are being carried out as planned.
6. The Office shall review and evaluate the existence and effectiveness of controls on electronic data processing systems either under development or controls on existing applications.

**B. Performance of Auditing Activities and Communication of Results**

The Chief Auditor will make periodic an annual reports to the Audit Committee, to the School Board and to the Superintendent of Schools on the progress results of

auditing activities. Periodic reports on the results of the audits will be made at the request of the Audit Committee. These reports will contain a concise summary of audit scope and findings and major recommendations not implemented.

A comparison with the Audit Plan will be made annually, summarizing the auditing services for the prior year and major variances explained.

The Office will issue an audit report at the conclusion of the performance of an audit or review.

1. The audit report ~~should~~ shall be objective, clear, concise, constructive and timely.
2. The audit report will present the purpose, scope, results of the audit and applicable recommendations.
3. The responses from school system officials to the audit findings and recommendations will be presented with the audit report.

An evaluation of compliance with audit recommendations will subsequently be performed and major recommendations not implemented reported to the Audit Committee, the School Board, the Superintendent of Schools, and administrative personnel. The Audit Committee may request periodic reports from audited schools, departments, offices, etc., regarding corrective actions taken to address reported deficiencies and audit recommendations.

Pursuant to Section 119.07(3)(y), Florida Statutes, work papers, notes and preliminary or draft audit reports shall be held confidential and exempt from public records disclosure until the audit is completed and submission of the final draft of the report to the School Board.

Specific Authority: ~~230.22(2); 230.23(22)~~ 1001.41(1)(2); 1001.42(22); 1001.43(10) F.S.  
Law Implemented, Interpreted, or Made Specific: ~~11.45(3)(a)1;~~ 119.07(3)(y);  
~~230.23005(2); 230.33(6); 230.33(7)(a); 230.33(15)~~ 1001.42(10)(l); 1012.31 F.S.

History

New: 3-31-82

Amended: 12-12-01

THE SCHOOL BOARD OF MIAMI-DADE COUNTY, FLORIDA