Office of Superintendent of Schools Board Meeting of November 20, 2007

Office of School Board Attorney
JulieAnn Rico, School Board Attorney

SUBJECT:

APPROVAL OF SPECIFIED ACTIONS REGARDING THE STATE BOARD OF EDUCATION'S DENIAL OF THE SCHOOL BOARD'S APPLICATION TO BE THE EXCLUSIVE AUTHORIZER OF CHARTER SCHOOLS IN

**MIAMI-DADE COUNTY** 

**COMMITTEE:** 

INSTRUCTIONAL EXCELLENCE AND COMMUNITY

**ENGAGEMENT** 

In 2006, the Florida Legislature created the Florida Schools of Excellence Commission ("FSE"), an independent, state-level charter school authorizing entity. This Commission can, not only authorize charter schools anywhere in the state, but can also approve municipalities, universities and educational consortia as co-sponsors of charter schools. However, the legislation establishing the FSE contained a provision for school districts to apply to the State Board of Education ("SBE") for "exclusive authority" to authorize charter schools within their borders for one year. On September 13, 2006, the School Board unanimously resolved to be the exclusive authorizer of charter schools in Miami-Dade County.

Based upon the application, testimony from school district officials and evidence from charter schools, the SBE was to determine whether the school district had treated charter schools in a "fair and equitable" manner over the last four years.

On Tuesday, October 16, 2007, the SBE considered applications from 29 Florida school districts to remain exclusive authorizers of charter schools within their districts. Prior to the SBE meeting, the Florida Department of Education ("DOE") review teams scored the applications based on a rubric with 50 elements that they determined meant that the school district had provided fair and equitable treatment of charter schools for the last four years. Miami-Dade achieved a score of 92%. However, DOE's Commissioner recommended to the SBE that only districts that achieved 100% should be granted exclusivity.

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REVISED G-1 Despite the efforts of staff to convince the SBE that the allegations made by for-profit charter school management companies against Miami-Dade's application lacked any evidentiary basis, the SBE supported the Commissioner's recommendation to grant exclusivity only to Orange, Polk and Sarasota school districts, the districts that had received a 100% score, and denied the other 26 applications. The Final Order was signed on November 2, 2007, and is attached.

Since that decision was made, 18 charter schools from Miami-Dade County have applied to the FSE for approval. The FSE Executive director, Rudy Rodriguez, anticipates the FSE will make approval decisions on those applications at its January meeting. Also, on October 17, 2007, the day after the decision by the SBE, the FSE approved the City of Hialeah as a co-sponsor of charter schools. The City may begin accepting applications for charter schools in August, 2008.

You may recall from previous memoranda that in December 2006, the Florida School Boards Association ("FSBA") had filed a lawsuit with nine school district plaintiffs challenging the constitutionality of the FSE since it usurps the powers and duties of elected school boards and violates Article IX, Section 4 of the Florida Constitution which says that only "school boards shall operate, control, and supervise all free public schools within the school district..." The Miami-Dade County School Board was not a party to that lawsuit. After the DOE filed a Motion to dismiss the lawsuit, the judge presiding over the case verbally indicated that he would be inclined to dismiss the case as being premature. The Court reasoned that no district had yet been denied exclusivity and, therefore, had not been harmed by the law. At that time, the school districts involved in the lawsuit voluntarily withdrew the complaint rather than receive an adverse ruling.

On November 5, 2007, attorneys and representatives of at least 15 school districts that have been denied exclusivity met with the FSBA to discuss legal options. Counsel from the School Board Attorney's office represented the District at this meeting. It was decided that because each district has a different set of facts upon which they were denied exclusivity, each district would determine whether to file an appeal of the ruling against it and include the constitutional challenge in its appeal. Should a district choose this avenue, the FSBA would seek to file an amicus brief supporting the constitutional challenge. Recently, we have been informed that the FSBA is contemplating the filing of a lawsuit to challenge the constitutionality of the FSE.

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The District has 30 days from the date of the Final Order to file a Notice of Appeal (by December 3, 2007). Some districts expressed interest in filing an action solely challenging the constitutionality of the FSE, in which case any other district could seek to file an amicus brief supporting that position. To date, several school districts have voted to appeal the denial and challenge the constitutionality of the FSE. At least ten other districts are currently considering the issue.

Should the School Board of Miami-Dade County choose to appeal the Final Order, challenge the constitutionality of the FSE, or both, the litigation can be handled by the Board Attorney's office.

Finally, exclusivity is granted only on a yearly basis. The applications for exclusivity for next year are due by March 1, 2008. If the Board wishes to pursue exclusivity for next year, it must pass a resolution at the December Board meeting in order to give staff the necessary time to prepare the application.

## **RECOMMENDED:**

That the School Board of Miami-Dade County, Florida, take any of the following actions, as appropriate, in the matter of the State Board of Education's denial of the School Board's application for exclusive authority to authorize charter schools in Miami-Dade County:

- 1. Authorize the Board Attorney to:
  - a. appeal the State Board of Education's denial of exclusive authority only; or
  - b. appeal the State Board of Education's denial of exclusive authority and challenge the constitutionality of the FSE; or
  - c. join as a party to the lawsuit if the FSBATellies a lawsuit challenging the constitutionality of the FSE; or

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- d. file as amicus in support of any other district's challenge of the constitutionality of the FSE; and/or
- Request that the Superintendent prepare a Resolution seeking exclusive authority for the next school year to be placed on the December School Board agenda.

# STATE OF FLORIDA STATE BOARD OF EDUCATION FILED AGENCY CLERK

IN THE MATTER OF DISTRICT SCHOOL BOARD OF MIAMI-DADE COUNTY'S APPLICATION TO RETAIN EXCLUSIVE AUTHORITY

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### **FINAL ORDER**

The District School Board of Miami-Dade County filed a timely application with the State Board of Education to retain exclusive authority to authorize charter schools within its geographic boundaries from July 1, 2007, through June 30, 2008. The application included the required resolution adopted by the district school board indicating the board's intent to retain exclusive authority to authorize charter schools.

Pursuant to section 1002.335(5)(e) of the Florida Statutes, the State Board of Education is directed to grant a district school board the exclusive authority to authorize charter schools within the geographic boundaries of the school district if the State Board determines, after adequate notice, in a public hearing, and after receiving input from any charter school authorized by the district school board, that the district school board has provided fair and equitable treatment to its charter schools during the four years prior to the district school board's submission of the resolution.

After reviewing and considering the evidence, the State Board of Education at its meeting on October 16, 2007, DENIED the District School Board of Miami-Dade County's request to retain exclusive authority to authorize charter schools in its geographic boundaries from July 1, 2007, through June 30, 2008.

CERTIFIED as the true and correct order of the State Board of Education this day of November, 2007.

> feanine Blomberg, Commissioner Florida Department of Education

On behalf of the State Board of Education Chair

FILED with the Agency Clerk of the Department of Education this day of November, 2007.

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#### **NOTICE OF RIGHTS**

Any party to this order has the right to seek judicial review of this Final Order pursuant to Florida Rules of Appellate Procedure 9.030(b)(1)(c) and 9.110. The notice of appeal must be filed pursuant to Rule 9.110, Florida Rules of Appellate Procedure, with the Agency Clerk, Department of Education, Suite 1514, 325 West Gaines Street, Tallahassee, Florida, 32399-0400. Additionally, a second copy of the notice of appeal, accompanied by the applicable filing fees, must be filed with the appropriate Florida District Court of Appeal. The notice must be filed within 30 days of the day this Final Order is filed with the Agency Clerk of the Department of Education. Failure to make a timely appeal will result in waiver of the right of judicial review in this matter.

Additionally, a charter school may challenge the grant of exclusive authority by filing with the Agency Clerk, Department of Education, Suite 1514, 325 West Gaines Street, Tallahassee, Florida, 32399-0400, a notice of challenge within 30 days after the day this Final Order is filed with the Agency Clerk. The notice shall be accompanied by a specific written description of the basis for the challenge. The charter school, at the time of filing notice with the Agency Clerk, shall provide a copy of the notice of challenge to the district school board that has been granted exclusive authority. Failure to timely file such a challenge will result in waiver of such right in this matter.

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by U.S. Mail this \_\_\_\_\_ day of November, 2007, to:

Rudolph Crew, Superintendent School District of Miami-Dade County 1450 Northeast 2<sup>nd</sup> Avenue, #912 Miami, Florida 33132

Agustin Barrera, Chairperson School Board of Miami-Dade County 1450 Northeast 2<sup>nd</sup> Avenue, #912 Miami, Florida 33132

Michael Bell, Assistant Superintendent School District of Miami-Dade County 1450 Northeast 2<sup>nd</sup> Avenue, #912 Miami, Florida 33132

Kim Guilarte, Principal Mater Academy Charter School 7700 Northwest 98<sup>th</sup> Street Hialeah Gardens, Florida 33016

Richard Page, Vice President of Operations Charter Schools USA 6245 North Federal Highway, 5<sup>th</sup> Floor Ft. Lauderdale, Florida 33308 Ana Cordal, Principal Renaissance Elementary Charter School 8360 Northwest 33<sup>rd</sup> Street Miami, Florida 33122-1938

Ana Cordal, Principal Renaissance Charter Middle School 8360 Northwest 33<sup>rd</sup> Street Miami, Florida 33122-1938

Candance Chewning, Principal Downtown Miami Charter School 305 Northwest 3<sup>rd</sup> Avenue Miami, Florida 33128

Suzette Ruiz, Principal Somerset Academy Charter School 18491 Southwest 134<sup>th</sup> Avenue Miami, Florida 33177

Ilena Gomez, Principal Doral Academy Charter School 2450 Northwest 97<sup>th</sup> Avenue Miami, Florida 33172 Jose Baca, Principal Doral Academy Charter Middle School 2901 Northwest 112<sup>th</sup> Avenue Miami, Florida 33172

William Hefferman, Chairman Doctor's Charter School of Miami Shores 11301 Northwest 5<sup>th</sup> Avenue Miami Shores, Florida 33168

Lourdes Marrero, Principal Mater Gardens Academy 9010 Northwest 178<sup>th</sup> Lane Miami, Florida 33108

Elenora Cuesta, Principal Doral Performing Arts & Entertainment Academy 11100 Northwest 27<sup>th</sup> Street Doral, Florida 33172

Francisco Jimenez, Principal Doral Academy Charter High School 11100 NW 27<sup>th</sup> Street Doral, Florida 33172

Victoria Larrauri, Principal Pinecrest Academy Charter School South Campus 15130 Southwest 80<sup>th</sup> Street Miami, Florida 33193

Victoriano Rodriguez, Principal International Studies Charter High School 396 Alhambra Circle, 4<sup>th</sup> Floor Coral Gables, Florida 33134 Fernando Zulueta, President Academica Schools 6255 Bird Road Miami, Florida 33155

Judith Marty, Principal Mater Academy Charter High School 7901 Northwest 103<sup>rd</sup> Street Hialeah Gardens, Florida 33016

Kenneth Feria, Principal Mater Academy Charter Middle School 7901 Northwest 103<sup>rd</sup> Street Hialeah Gardens, Florida 33016

Nina Cortina, Principal Miami Children's Museum Charter School 980 McArthur Causeway Miami, Florida 33132

Alina Lopez, Principal Theodore and Thelma Gibson Charter School 450 Southwest 4<sup>th</sup> Street Miami, Florida 33130

Ed O'Dell, Florida Consortium of Public Charter Schools 1607 Village Square Boulevard, Suite 7 Tallahassee, Florida 32309

Juliet King, Principal Coral Reef Montessori Academy 10853 Southwest 216<sup>th</sup> Street Culter Bay, Florida 33170

Beatriz Riera, Principal Mater Academy East 450 Southwest 4<sup>th</sup> Street Miami, Florida 33130

AGENCY CLERK