Office of Superintendent of Schools Board Meeting of December 11, 2013

November 25, 2013

Office of School Facilities

Jaime G. Torrens, Chief Facilities Officer

SUBJECT:

THAT THE SCHOOL BOARD OF MIAMI-DADE COUNTY, FLORIDA, AUTHORIZE THE SUPERINTENDENT TO FINALIZE NEGOTIATIONS AND EXECUTE:

- 1) A **PUBLIC** SCHOOL CONCURRENCY **PROPORTIONATE** SHARE MITIGATION DEVELOPMENT AGREEMENT BY AND AMONG THE SCHOOL BOARD, CITY OF MIAMI BEACH AND SOUTH BEACH HEIGHTS I, LLC, 500 ALTON ROAD VENTURES, LLC AND 1220 SIXTH. (COLLECTIVELY. "DEVELOPER") THE **CONNECTION WITH THE CONSTRUCTION OF 444 NEW MULTI-FAMILY RESIDENTIAL UNITS LOCATED** AT 500-702 ALTON ROAD AND 501-651 WEST AVENUE (A/K/A 600 ALTON ROAD), PROVIDING FOR MONETARY PROPORTIONATE SHARE MITIGATION PURSUANT TO THE INTERLOCAL AGREEMENT FOR PUBLIC SCHOOL FACILITY PLANNING IN MIAMI-DADE COUNTY; AND
- 2) ANY OTHER DOCUMENTATION THAT MAY BE REQUIRED TO EFFECTUATE IMPLEMENTATION OF THE AGREEMENT

COMMITTEE:

FACILITIES PLANNING AND CONSTRUCTION

LINK TO

STRATEGIC PLAN:

FINANCIAL EFFICIENCY/STABILITY

Background

South Beach Heights I, LLC, 500 Alton Road Ventures, LLC, and 1220 Sixth, LLC (collectively, the "developer"), received site plan approval from the City of Miami Beach ("City") for 444 new multi-family residential units as part of a new mixed-use commercial and residential project ("Residential Development") on approximately 5.15 acres, located at 500-702 Alton Road and 501-651 West Avenue, City of Miami Beach (a/k/a 600 Alton Road), contingent upon obtaining a school concurrency determination from the District, in accordance with the terms of the Interlocal Agreement for School Facility Planning in Miami-Dade County ("ILA").

Pursuant to State Statutes and the ILA, the Residential Development application was reviewed by the District for compliance with Public School Concurrency. The review

yielded that the applicable Level of Service ("LOS") standard was met at the middle school level, but is deficient by sixteen (16) seats at the impacted elementary school (South Pointe Elementary School), and twelve (12) seats at the impacted senior high school (Miami Beach Senior High School).

Proportionate Share Mitigation

Pursuant to the ILA, where there is insufficient capacity to address the impacts of a proposed development, representatives of the applicant, impacted local government and District (collectively "the Parties") are to discuss ways of mitigating the development's impact, including proportionate share mitigation options ("Mitigation"). After several meetings, the Parties have reached consensus on Mitigation, subject to Board and City approval; this also allows the Parties to enter into a Public School Concurrency Proportionate Share Mitigation Agreement ("Agreement"), pursuant to the ILA. Under the governing provisions, the minimum acceptable mitigation project is a classroom; in this case, to address the deficiency (i.e. sixteen (16) elementary school student stations and twelve (12) senior high school student stations), Mitigation by the developer will be a monetary contribution equal to the cost of one elementary school classroom (equivalent of eighteen (18) elementary student stations) and one senior high school classroom (equivalent of twenty-five (25) senior high student stations) (collectively, the "School Projects"). One or more line items totaling \$1,147,507 (the "Mitigation Cost") will be added to the District's Facilities Work Program for the School Projects as part of the next update. This amount was derived based on the cost per student station, as published by the State of Florida DOE, for March of 2015, the date by which implementation of the School Projects would likely start. It should be noted that as required under state law and the ILA, the developer will be eligible to receive Educational Facilities Impact Fee Credits in an amount estimated at \$666,000. The final amount of the Educational Facilities Impact Fee Credit will be adjusted to reflect the actual impact fees assessed by Miami-Dade County ("County") for the Residential Development.

The School Projects included: creation of eighteen (18) elementary school student stations at South Pointe Elementary School; and creation of twenty-five (25) high school student stations at Miami Beach Senior High School.

Mitigation Banking

As stated above, the School Projects will yield two (2) elementary seats and thirteen (13) high school seats beyond those required to address the Residential Development's impact. Pursuant to the governing ILA, the developer will retain the right to transfer these two (2) elementary seats and thirteen (13) senior high seats to future residential developments affecting the same Concurrency Service Area, and also in need to provide mitigation at the elementary and senior high school levels, through two Mitigation Banks to be established and entirely administered by the District (one for the elementary seats, and one for the high school seats).

<u>Public School Concurrency Proportionate Share Mitigation Development Agreement</u>
The Agreement between the Board, City and developer shall contain, substantially, the following terms and conditions:

- the developer shall make an upfront monetary contribution to the Board of \$1,147,507, which is the estimated cost of constructing eighteen (18) elementary school student stations and twenty-five (25) high school student stations based on the March 2015 cost per student station published by the DOE;
- the funds shall be used by the District to provide these additional student stations in the way noted above;
- the School Projects are to be added to the District's Facilities Work Program at the time of its next annual update following the execution of the Agreement and upon receipt of the monetary contribution from the developer, most likely as part of the preparation for the FY 2014-15 five-year work plan cycle;
- upon the full execution of the Agreement by all appropriate Parties and receipt of payment from the developer, the District shall issue a Finding of Available School Facility Capacity ("Finding"). Issuance of the Finding by the District shall be a pre-condition to issuance of building permits by the City for the subject Residential Development;
- as consideration for the developer's up-front monetary contribution, the District shall provide an Educational Facilities Impact Fee Credit, estimated at Six Hundred Sixty Six Thousand Dollars (\$666,000.00), toward any Educational Facilities Impact Fees imposed by County ordinance for construction of the Residential Development. The final Educational Facilities Impact Fee Credit amount shall be determined by the County, pursuant to the then current Miami-Dade County School Impact Fee Ordinance;
- the selected monetary contribution, which will provide for the cost of construction by the District of twenty-five (25) senior high school seats and eighteen (18) elementary school seats, will result in two (2) elementary seats and thirteen (13) senior high seats in excess of the seats needed to be mitigated by the developer. As such, the developer has the right to transfer some or all of the excess seats to future residential developments, should such a need arise. In this regard, the District shall establish and administer two (2) Mitigation Banks and the mitigation banking process (one for the elementary seats and another for the senior high seats), which in this instance, will have an initial quantity of two (2) Banked Seats in the Elementary Mitigation Bank and thirteen (13) Banked Seats in the Senior High Mitigation Bank. The estimated reimbursable value of each Elementary Banked Seat has been established at \$21,624, and \$30,331 for each Senior High Banked Seat. This estimated reimbursable value may be adjusted to reflect actual total Educational Facilities Impact Fees assessed by the County, but in no event will exceed the value of the Banked Seats, and no reimbursement to the

developer shall occur until the impact fee amount to be credited is fully reconciled by the County and determined to be final;

- Banked Seats may be purchased by future residential developments affecting the same Concurrency Service Area up to six (6) years from the date the School Board authorized the execution of this Agreement. Any remaining Banked Seats shall be deemed expired at that time;
- future residential developments may purchase Banked Seat(s) only if the Mitigation Bank has sufficient number of available seats to provide for the entire school capacity deficiency. In the event that in the future, multiple Mitigation Banks are created for the same Concurrency Service Area, the Banked Seats shall be transferred to future residential developments in the order in which each Mitigation Bank was created;
- the Agreement shall expire upon the Parties' completion of their performance of all obligations or within six (6) years from the date that the Agreement is executed by all Parties, whichever comes first;
- the developer may assign its rights, obligations and responsibilities under this
 Agreement to a third party purchaser of all or any part of fee simple title to the
 Residential Development. Any such assignment shall be in writing and shall
 require the prior written consent of all of the Parties;
- the developer shall pay all recordation costs to the District necessary to record the Agreement and any related documentation, including without limitation, Assignments, if any, and Releases;
- in the event of any dispute among the Parties, each Party shall be responsible for its own Attorney's fees, and the Parties waive trial by Jury in any action, proceeding or counterclaim brought by any Party against any other Party or Parties with respect to any matter arising under this Agreement; and
- for purposes of this Agreement, the Superintendent or his/her designee shall be the Party designated by the Board to grant or deny any and all approvals required under the Agreement, including, without limitation, issuance of reports.

The Agreement will be reviewed by the School Board Attorney's Office prior to execution. Both Counsel for the City and Counsel for the developer have reviewed the Agreement and indicated their concurrence with the proposed terms and conditions.

RECOMMENDED: That The School Board of Miami-Dade County, Florida, authorize the Superintendent to finalize negotiations and execute:

- 1) a Public School Concurrency Proportionate Share Mitigation Development Agreement by and among the School Board, City of Miami Beach and South Beach Heights I, LLC, 500 Alton Road Ventures, LLC, and 1220 Sixth, LLC (collectively, the "developer"), in connection with the construction of 444 new multi-family residential units located at 500-702 Alton Road and 501-651 West Avenue, City of Miami Beach (a/k/a 600 Alton Road), providing for monetary proportionate share mitigation pursuant to the Interlocal Agreement for Public School Facility Planning in Miami-Dade County; and
- 2) any other documentation that may be required to effectuate the implementation of the Agreement.

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